

lane bridge on new location with a new roadway system.

An agency scoping meeting and a public scoping/information meeting are planned. Letters describing the proposed action and soliciting comments will be sent to appropriate federal, state, and local agencies, and to private organizations and citizens who are known to be interested in this proposed project. Public input will be sought throughout the project via a series of public meetings to be held in 2003 and 2004. A Draft EIS will be prepared and a public hearing will be held. Public notice will be given of the time and place of the public meetings and public hearing.

To ensure that the full range of issues related to this proposed action are addressed and all significant issues are identified, comments and suggestions are invited from all interested parties. Comments or questions concerning this proposed action and the EIS should be directed to the Nebraska Department of Roads, Iowa DOT or FHWA at the address provided in the caption **FOR FURTHER INFORMATION CONTACT**.

(Catalog of Federal Domestic Assistance Program Number 20.205, Highway Planning and Construction. The regulations implementing Executive Order 12372 regarding intergovernmental consultation of Federal programs and activities apply to this program)

Dated: January 16, 2003.

**Edward W. Kosola,**

*Realty/Environmental Officer, Nebraska Division, Federal Highway Administration, Lincoln, Nebraska.*

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**BILLING CODE 4910-22-M**

## DEPARTMENT OF TRANSPORTATION

### Federal Railroad Administration

#### Notice of Safety Advisory 2003-01.

**AGENCY:** Federal Railroad Administration (FRA), DOT.

**ACTION:** Notice of Safety Advisory 2003-01.

**SUMMARY:** FRA is issuing Safety Advisory 2003-01 addressing the importance of the hazardous materials offeror's requirement to verify the compatibility of all packaging components, such as valves and gaskets, in the event a change is made to the chemical constituents of a hazardous material in a railroad tank car. This action is being taken to improve the safety and reliability of hazardous material shipments in transportation.

**FOR FURTHER INFORMATION CONTACT:** William S. Schoonover, Specialist,

Hazardous Materials Division, Office of Safety Assurance and Compliance, Federal Railroad Administration, U.S. Department of Transportation, 1120 Vermont Avenue, NW., Washington, DC 20590-0001. Telephone: 202-493-6229, e-mail:

*William.Schoonover@fra.dot.gov.*

#### SUPPLEMENTARY INFORMATION:

##### Background

On February 18, 1999, railroad tank car number UTLX 643593, spotted on an unloading rack at the Essroc Cement Corporation's Logansport cement plant near Clymers, Indiana, sustained a sudden and catastrophic rupture that propelled the tank an estimated 750 feet over a multistory storage tank. The 20,000-gallon tank car initially contained about 161,700 pounds (14,185 gallons) of a toxic and flammable hazardous waste being used as fuel for the plant's kilns. Fortunately, there were no injuries or fatalities. However, total damages, including property damage and costs from lost production, were estimated at nearly \$8.2 million. During the investigation of this incident, the safety relief device from this car and four other cars built to the same design were tested at a tank car repair facility to determine compliance with Federal regulations. Investigators determined that the gasket material in the safety relief devices exhibited varying degrees of brittleness, swelling, hardness, and cracking that contributed to the failure of the pressure relief devices to comply with Federal and industry requirements.

Incidents such as the one near Clymers, Indiana, result from noncompliance with the requirements in the Hazardous Materials Regulations (HMR). Specifically, these incidents derive from improper material selection and consideration of all components. The safety and reliability of hazardous materials shipments in transportation depend on a disciplined approach to material selection and maintenance.

FRA is issuing Safety Advisory 2003-01 to further discuss the requirements concerning gasket material selection in the event a change is made in the chemical constituents of the hazardous material shipped. This document provides general guidance only. Shippers should not rely on this document as a substitute for sound engineering, material selection, and maintenance management.

Tank car UTLX 643593, a DOT specification 111J100W1 tank car built in early 1993, was one of 52 tank cars designed for toluene diisocyanate (TDI) transportation. The certificate of construction for UTLX 643593, and the

other cars listed on the built certificate, indicates that these cars were approved for carriage of "Non-regulated commodities and commodities authorized in DOT Part 173 for which there are no other requirements and which are *compatible* with this design and class of car." [Emphasis Added] The service equipment from UTLX 643593 was on a 10-year maintenance and qualification cycle and was not due for requalification until 2003. The O-rings and gaskets for the pressure relief device were made of ethylene propylene rubber and Teflon®, respectively.

The hazardous material within the tank car, TDI waste matter, was loaded in October 1993 and stored until March 1998. It was transported to the Logansport facility for further storage until being moved for unloading in February 1999. On February 18, 1999, while spotted on an unloading rack, tank car UTLX 643593 sustained a sudden and catastrophic rupture that propelled the tank an estimated 750 feet over a multistory storage tank. Immediately after the incident, an investigation was conducted by the National Transportation Safety Board and FRA. Laboratory analysis obtained during the investigation revealed that two other constituents had been added to the material before shipping to the Logansport facility. A blending agent was added to the TDI to reduce its viscosity. The blending agents were HAN 906® (a mixture of flammable petroleum hydrocarbons such as naphthalene and trimethylbenzene) and monochlorobenzene (MCB). Both blending agents are classified as hazardous materials when shipped individually.

The transportation of the solvent blend wastes and TDI matter wastes in UTLX 643593 and the other tank cars approved for the transport of pure TDI constituted a change in the "compatibility status" of the tank and service equipment. This change in compatibility status, which resulted in deterioration of the components, was a key contributor to the pressure relief devices failure to meet Federal requirements (See 49 CFR 173.24(e)).

After the Clymers accident, FRA mandated, in a letter to the tank car owner, that the pressure relief devices from four of the 24 tank cars containing the TDI matter wastes in storage at the Logansport rail yard be pressure-tested in accordance with the HMRs before any of the tank cars could be transported for unloading. The tear down and inspection of the pressure relief devices from these five tank cars (the four cars that FRA required to be tested and UTLX 643593) demonstrated that the

devices were in a deteriorated condition. The ethylene propylene rubber "O"-rings showed evidence of swelling, hardness, and brittleness, and the metallic components exhibited varying degrees of rust, scale, pitting, and grit. While the deteriorated "O"-rings in the pressure relief devices did not cause the failure alone, the "O"-rings clearly demonstrated improper material selection.

"A Chemical Resistance Guide to Elastomers" provided to the investigators by the tank car manufacturer contained guidance about the resistance of available gasket, "O"-ring, and sealing materials to degradation upon exposure to various chemicals. According to this guide, ethylene propylene rubber, the material that constituted the "O"-rings in the pressure relief devices from the tank cars, offers good to excellent resistance to chemical attack from pure TDI at temperatures up to 70 °F and should not exhibit more than minor swelling, softening, or surface deterioration. The guide also recommends against using ethylene propylene rubber with either MCB or naphthalene, one of the primary components of the HAN 906® solvent. Investigators concluded that the swelling, hardness, and brittleness of the ethylene propylene rubber "O"-rings in the pressure relief devices from the tank cars that were examined likely resulted from exposure to the MCB in the TDI matter waste.

The offeror of tank car UTLX 643593 apparently did not consider that the presence of MCB and HAN 906® solvent in the TDI waste mixtures might adversely affect the "O"-rings in the pressure relief devices and other gaskets on the tank cars used to store and transport these wastes. Consequently, the offeror did not find that the presence of these chemicals changed the compatibility status from the transport of pure TDI. The investigation, however, showed that the presence of MCB and HAN 906® solvent in the TDI waste mixtures was sufficient to chemically attack the "O"-rings in the pressure relief devices on tank cars carrying TDI waste mixtures. Therefore, the transportation of the solvent-blend wastes and TDI-matter wastes in the tank cars approved for the transport of pure TDI constituted a change in product compatibility.

#### Federal Requirements

The HMR, 49 CFR parts 171–180, set forth requirements for the safe transportation of hazardous materials in commerce by railcar, aircraft, vessel, and motor vehicle. In general, the HMR apply to each person who performs, or

causes to be performed, functions related to the transportation of hazardous materials in commerce. The HMR prescribe requirements for classification, packaging, hazard communication, shipping papers, incident reporting, handling, loading, unloading, segregation, and movement of hazardous materials.

Material selection and use of an appropriate packaging for a hazardous material are essential to ensuring the safety and reliability of the shipment while in transportation. Only packagings compatible with the hazardous material may be used to ship hazardous materials in transportation. Persons must ensure that a packaging will retain its contents during temperature variances, changes in atmospheric pressure, vibration, or other conditions that may be encountered during normal conditions of transport. These requirements also apply to tank cars containing only a residue of a hazardous material.

The HMR place the responsibility for ensuring that a package is appropriate for transportation on the offeror (typically the shipper) of the material. The selection should be made with input from the tank car owner and the component/gasket manufacturer to ensure that the configuration is appropriate for the device and that other entities having similar responsibilities in relation to the tank car's maintenance are aware of the requirements and can modify inspection and maintenance cycles as necessary. In addition, the tank car manufacturer and tank car repair facilities each have a responsibility to ensure that the approved materials are used during the assembly of the tank car and for repairs or replacement. The HMR require the offeror to ensure that the components on the tank car are correct before offering the tank car for transportation.

Even when appropriate test intervals are established and followed, carriage of cargos that chemically attack gaskets and "O"-rings in valves and fittings can undermine the integrity of the valves and fittings. The addition of a new chemical constituent to a commodity approved for transportation in a tank car changes the chemical composition of that commodity and results in the exposure of gaskets and seals on the tank car to a new mixture. The concentration of a newly added chemical constituent may be sufficiently diluted so as to present little or no risk of chemical attack to gaskets and seals, but the risk level can best be ascertained by tests or verification through technical literature that the new chemical

constituent is compatible with the gaskets and seals on the tank car.

While no information or guidance regarding gasket and fitting compatibility in conjunction with changes in product service has yet been issued by FRA, the topic continues to be addressed through various programs. For example, on September 21, 1995, the Research and Special Programs Administration amended the performance standards for the gaskets used on tank cars. The regulations require that each tank car used in anhydrous ammonia, division 2.1 or division 2.3, service have gaskets designed according to temperature, application, media, pressure, and size, so that a positive seal is created and the safety and reliability of the shipment will be maintained.

#### Recommended Action

In recognition of the need to assure safety, FRA strongly urges all persons involved in the packaging and offering of hazardous materials to carefully examine all of their internal procedures and processes to ensure proper compliance. In addition, FRA reminds offerors of hazardous materials of their responsibility to verify the compatibility of all tank car components, such as valves and gaskets, to resist corrosion, permeability, premature aging, pitting, or embrittlement. In making these determinations, offerors should combine their knowledge of the materials to be shipped with component compatibility information available from the component and gasket manufacturers and communicate their requirements to the tank car owner. Technical organizations such as the National Association of Corrosion Engineers (<http://www.nace.org>), the American Society of Mechanical Engineers (<http://www.asme.org>), the American Chemistry Council (<http://americanchemistry.com>), the Fluid Sealing Association (<http://www.fluidsealing.com>), and the Gasket Fabricators Association (<http://gasketfab.org>) provide additional sources of information. Tank car owners are required to use the information received from offerors to develop appropriate maintenance and inspection cycles based on the information.

#### Additional Information

Interested parties can obtain additional information through several methods. You may request an informal written interpretation, a regulatory clarification, or a response to a question, or offer an opinion concerning hazardous materials transportation by sending a written submission to the

Office of Safety Assurance and Compliance (RRS-12), Federal Railroad Administration, U.S. Department of Transportation, 1120 Vermont Avenue, NW., Washington, DC 20590-0001 or to our e-Mail address at [hmassist@fra.dot.gov](mailto:hmassist@fra.dot.gov). Additional information, including accident/incident information, guidance, and telephone contact numbers, is also available on our Web site at <http://www.fra.dot.gov>.

Issued in Washington, DC, on January 17, 2003.

**George A. Gavalla,**

*Associate Administrator for Safety.*

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## DEPARTMENT OF TRANSPORTATION

### Federal Railroad Administration

#### Notice of Application for Approval of Discontinuance or Modification of a Railroad Signal System or Relief From the Requirements of Title 49 Code of Federal Regulations Part 236

Pursuant to Title 49 Code of Federal Regulations (CFR) part 235 and 49 U.S.C. 20502(a), the following railroad has petitioned the Federal Railroad Administration (FRA) seeking approval for the discontinuance or modification of the signal system or relief from the requirements of 49 CFR part 236 as detailed below.

#### Docket Number FRA-2002-13950

*Applicant:* Burlington Northern and Santa Fe Railway, Mr. William G. Peterson, Director Signal Engineering, 4515 Kansas Avenue, Kansas City, Kansas 66106.

The Burlington Northern and Santa Fe Railway (BNSF) seeks relief from the requirements of the Rules, Standard and Instructions, Title 49 CFR, part 236, Section 236.312, on the Crescent Bridge at Rock Island, Illinois, on the Illinois Division, Barstow Subdivision, LS 7, milepost 253.89 to the extent that BNSF is neither required to detect proper rail surface and alignment to within three-eighths ( $\frac{3}{8}$ ) of an inch, nor be required to detect that the wedges are within one inch of being fully driven before a signal governing movements over the bridge can display an aspect to proceed.

*Applicant's justification for relief:* The expense associated with modifying this unique and antiquated bridge design to fully comply with these requirements, and FRA's indication that it would be receptive to a waiver request as conveyed in the denial decision of

Docket FRA-2002-11370, which requested discontinuance and removal of the interlocking.

Any interested party desiring to protest the granting of an application shall set forth, specifically, the grounds upon which the protest is made and include a concise statement of the interest of the party in the proceeding. Additionally, one copy of the protest shall be furnished to the applicant at the address listed above.

All communications concerning this proceeding should be identified by the docket number and must be submitted to the Docket Clerk, DOT Central Docket Management Facility, Room PL-401 (Plaza Level), 400 Seventh Street, SW., Washington, DC 20590-0001.

Communications received within 45 days of the date of this notice will be considered by the FRA before final action is taken. Comments received after that date will be considered as far as practicable. All written communications concerning these proceedings are available for examination during regular business hours (9 a.m.-5 p.m.) at the above facility. All documents available for inspection and copying on the internet at the docket facility's Web site at <http://dms.dot.gov>.

FRA expects to be able to determine these matters without an oral hearing. However, if a specific request for an oral hearing is accompanied by a showing that the party is unable to adequately present his or her position by written statements, an application may be set for public hearing.

Issued in Washington, DC on January 15, 2003.

**Grady C. Cothen, Jr.,**

*Deputy Associate Administrator for Safety Standards and Program Development.*

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## DEPARTMENT OF TRANSPORTATION

### Federal Railroad Administration

#### Notice of Application for Approval of Discontinuance or Modification of a Railroad Signal System or Relief From the Requirements of Title 49 Code of Federal Regulations Part 236

Pursuant to Title 49 Code of Federal Regulations (CFR) part 235 and 49 U.S.C. 20502(a), the following railroad has petitioned the Federal Railroad Administration (FRA) seeking approval for the discontinuance or modification of the signal system or relief from the requirements of 49 CFR part 236 as detailed below.

#### Docket Number FRA-2002-13952

*Applicant:* Canadian National Railroad, Mr. John P. Rath, Manager of Signal Installations, 3000 Minnesota Avenue, Stevens Point, Wisconsin 54481.

The Canadian National Railroad seeks approval of the proposed discontinuance and removal of the interlocked signal system on the single main track, Fox River Swing Bridge, at milepost 2.4, on the Wisconsin Central Division, Luxemburg Subdivision near Green Bay, Wisconsin.

The reason given for the proposed changes is that the track now has minimal usage.

Any interested party desiring to protest the granting of an application shall set forth, specifically the grounds upon which the protest is made, and include a concise statement of the interest of the party in the proceeding. Additionally, one copy of the protest shall be furnished to the applicant at the address listed above.

All communications concerning this proceeding should be identified by the docket number and must be submitted to the Docket Clerk, DOT Central Docket Management Facility, Room PL-401 (Plaza Level), 400 Seventh Street, SW., Washington, DC 20590-0001.

Communications received within 45 days of the date of this notice will be considered by the FRA before final action is taken. Comments received after that date will be considered as far as practicable. All written communications concerning these proceedings are available for examination during regular business hours (9 a.m.-5 p.m.) at the above facility. All documents in the public docket are also available for inspection and copying on the Internet at the docket facility's Web site at <http://dms.dot.gov>.

FRA expects to be able to determine these matters without an oral hearing. However, if a specific request for an oral hearing is accompanied by a showing that the party is unable to adequately present his or her position by written statements, an application may be set for public hearing.

Issued in Washington, DC, on January 15, 2003.

**Grady C. Cothen, Jr.,**

*Deputy Associate Administrator for Safety Standards and Program Development.*

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